104TH CONGRESS 1ST SESSION

H. R. 1093

Entitled "Food Stamp Program Integrity Act of 1995".

IN THE HOUSE OF REPRESENTATIVES

MARCH 1, 1995

Mr. DE LA GARZA (for himself, Mr. HOLDEN, Mr. FARR, Mr. BROWN of California, Mr. Pastor, and Mr. Stenholm) introduced the following bill; which was referred to the Committee on Agriculture and, in addition, to the Committees on Ways and Means and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

Entitled "Food Stamp Program Integrity Act of 1995".

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 TITLE I—RETAILER INTEGRITY
- 4 AUTHORITY TO ESTABLISH AUTHORIZATION PERIODS
- 5 SEC. 101. Section 9(a)(1) of the Food Stamp Act of
- 6 1977 (7 U.S.C. 2018(a)(1)) is amended by adding at the
- 7 end the following new sentence: "The Secretary is author-
- 8 ized to issue regulations establishing specific time periods

during which authorization to accept and redeem coupons under the Food Stamp Program shall be valid.". 3 SPECIFIC PERIOD FOR PROHIBITING PARTICIPATION OF 4 STORES BASED ON LACK OF BUSINESS INTEGRITY 5 SEC. 102. Section 9(a)(1) of the Food Stamp Act of 1977 (7 U.S.C. 2018(a)(1)), as previously amended by this Act, is amended by adding at the end thereof the following new sentences: "The Secretary is authorized to issue regulations establishing specific time periods during 10 which a retail food store or wholesale food concern that has an application for approval to accept and redeem coupons denied or that has such an approval withdrawn on the basis of business integrity and reputation cannot submit a new application for approval. Such periods shall reflect the severity of business integrity infractions that are the basis of such denials or withdrawals.". 17 INFORMATION FOR VERIFYING ELIGIBILITY FOR 18 **AUTHORIZATION** 19 SEC. 103. Section 9(c) of the Food Stamp Act of 1977 (7 U.S.C. 2018(c)) is amended by— (1) inserting after "submit information" in the 21 first sentence the following: ", which may include 22 relevant income and sales tax filing documents,"; 23 24 and 25 (2) inserting after the first sentence the follow-

ing new sentence: "The regulations may require re-

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- tail food stores and wholesale food concerns to pro-
- 2 vide written authorization for the Secretary to verify
- all relevant tax filings with appropriate agencies and
- 4 to obtain corroborating documentation from other
- 5 sources in order that the accuracy of information
- 6 provided by such stores and concerns may be veri-
- 7 fied.''.
- 8 WAITING PERIOD FOR STORES THAT INITIALLY FAIL TO
- 9 MEET AUTHORIZATION CRITERIA
- SEC. 104. Section 9(d) of the Food Stamp Act of
- 11 1977 (7 U.S.C. 2018(d)) is amended by adding at the end
- 12 thereof the following new sentence: "Regulations issued
- 13 pursuant to this Act shall prohibit a retail food store or
- 14 wholesale food concern that has an application for ap-
- 15 proval to accept and redeem coupons denied because it
- 16 does not meet criteria for approval established by the Sec-
- 17 retary in regulations from submitting a new application
- 18 for six months from the date of such denial.".
- 19 BASES FOR SUSPENSIONS AND DISQUALIFICATIONS
- SEC. 105. Section 12(a) of the Food Stamp Act of
- 21 1977 (7 U.S.C. 2021(a)) is amended by adding at the end
- 22 thereof the following new sentence: "Regulations issued
- 23 pursuant to this Act shall provide criteria for the finding
- 24 of violations and the suspension or disqualification of a
- 25 retail food store or wholesale food concern on the basis
- 26 of evidence which may include, but is not limited to, facts

- 1 established through on-site investigations, inconsistent re-
- 2 demption data or evidence obtained through transaction
- 3 reports under electronic benefit transfer systems.".
- 4 AUTHORITY TO SUSPEND STORES VIOLATING PROGRAM
- 5 REQUIREMENTS PENDING ADMINISTRATIVE AND JU-
- 6 DICIAL REVIEW
- 7 SEC. 106. (a) Section 12(a) of the Food Stamp Act
- 8 of 1977 (7 U.S.C. 2021(a)), as previously amended by this
- 9 Act, is amended by adding at the end thereof the following
- 10 new sentences: "Such regulations may establish criteria
- 11 under which the authorization of a retail food store or
- 12 wholesale food concern to accept and redeem coupons may
- 13 be suspended at the time such store or concern is initially
- 14 found to have committed violations of program require-
- 15 ments. Such suspension may coincide with the period of
- 16 a review as provided in section 14 of this Act. The Sec-
- 17 retary shall not be liable for the value of any sales lost
- 18 during any suspension or disqualification period.".
- 19 (b) Section 14(a) of the Food Stamp Act of 1977 (7
- 20 U.S.C. 2023(a)) is amended by—
- 21 (1) inserting in the first sentence immediately
- before "disqualified or subjected" the word "sus-
- pended,";
- 24 (2) inserting immediately before the period at
- 25 the end of the fifth sentence ": Provided, That not-
- withstanding any other provision of law, in the case

- of the suspension of a retail food store or wholesale
- 2 food concern pursuant to section 12(a) of this Act,
- 3 such suspension shall remain in effect pending any
- 4 administrative or judicial review of the proposed dis-
- 5 qualification action and the period of suspension
- 6 shall be deemed a part of any period of disqualifica-
- 7 tion which is imposed."; and
- 8 (3) striking the last sentence.
- 9 DISQUALIFICATION OF RETAILERS WHO ARE
- 10 DISQUALIFIED FROM THE WIC PROGRAM
- SEC. 107. Section 12 of the Food Stamp Act of 1977
- 12 (7 U.S.C. 2021) is amended by adding the following new
- 13 subsection:
- 14 "(g) The Secretary shall issue regulations providing
- 15 criteria for the disqualification of approved retail food
- 16 stores and wholesale food concerns that are otherwise dis-
- 17 qualified from accepting benefits under the Special Sup-
- 18 plemental Nutrition Program for Women, Infants and
- 19 Children (WIC) authorized under section 17 of the Child
- 20 Nutrition Act of 1966. Such disqualification (1) shall be
- 21 for the same period as the disqualification from the WIC
- 22 Program, (2) may begin at a later date, and (3) notwith-
- 23 standing the provisions of section 14 of this Act, shall not
- 24 be subject to administrative or judicial review.".

- 1 PERMANENT DEBARMENT OF RETAILERS WHO
- 2 INTENTIONALLY SUBMIT FALSIFIED APPLICATIONS
- 3 SEC. 108. Section 12 of the Food Stamp Act of 1977
- 4 (7 U.S.C. 2021) is amended by adding the following new
- 5 subsection:
- 6 "(h) The Secretary shall issue regulations providing
- 7 for the permanent disqualification of a retail food store
- 8 or wholesale food concern that is determined to have
- 9 knowingly submitted an application for approval to accept
- 10 and redeem coupons which contains false information
- 11 about one or more substantive matters which were the
- 12 basis for providing approval. Any disqualification imposed
- 13 under this subsection shall be subject to administrative
- 14 and judicial review pursuant to section 14 of this Act but
- 15 such disqualification shall remain in effect pending such
- 16 review.".
- 17 EXPANDED CIVIL AND CRIMINAL FORFEITURE FOR
- 18 VIOLATIONS OF THE FOOD STAMP ACT
- 19 Sec. 109. (a) Forfeiture of Items Exchanged
- 20 IN FOOD STAMP TRAFFICKING.—Section 15(g) of the
- 21 Food Stamp Act of 1977 (7 U.S.C. 2024(g)) is amended
- 22 by striking "or intended to be furnished."
- 23 (b) CIVIL AND CRIMINAL FORFEITURE.—Section 15
- 24 of the Food Stamp Act of 1977 (7 U.S.C. 2024)) is
- 25 amended by adding the following new subsection:

1	"(h)(1) Civil Forfeiture for Food Stamp Bene-
2	FIT VIOLATIONS.—
3	"(A) Any food stamp benefits and any property,
4	real or personal—
5	"(i) constituting, derived from, or traceable
6	to any proceeds obtained directly or indirectly
7	from, or
8	"(ii) used, or intended to be used, to com-
9	mit, or to facilitate,
10	the commission of a violation of subsection (b) or
11	subsection (c) of this section involving food stamp
12	benefits having an aggregate value of not less than
13	\$5,000, shall be subject to forfeiture to the United
14	States.
15	"(B) The provisions of chapter 46 of title 18,
16	relating to civil forfeitures shall extend to a seizure
17	or forfeiture under this subsection, insofar as appli-
18	cable and not inconsistent with the provisions of this
19	subsection.
20	"(2) Criminal Forfeiture for Food Stamp Ben-
21	EFIT VIOLATIONS.—
22	"(A)(i) Any person convicted of violating sub-
23	section (b) or subsection (c) of this section involving
24	food stamp benefits having an aggregate value of not

1	less than \$5,000, shall forfeit to the United States,
2	irrespective of any State law—
3	"(I) any food stamp benefits and any prop-
4	erty constituting, or derived from, or traceable
5	to any proceeds such person obtained directly or
6	indirectly as a result of such violation; and
7	"(II) any food stamp benefits and any of
8	such person's property used, or intended to be
9	used, in any manner or part, to commit, or to
10	facilitate the commission of such violation.
11	"(ii) In imposing sentence on such person, the
12	court shall order that the person forfeit to the
13	United States all property described in this sub-
14	section.
15	"(B) All food stamp benefits and any property
16	subject to forfeiture under this subsection, any sei-
17	zure and disposition thereof, and any administrative
18	or judicial proceeding relating thereto, shall be gov-
19	erned by subsections (b), (c), (e), and (g) through
20	(p) of section 413 of the Comprehensive Drug Abuse
21	Prevention and Control Act of 1970 (21 U.S.C.
22	853), insofar as applicable and not inconsistent with
23	the provisions of this subsection.
24	"(3) This subsection shall not apply to property spec-
25	ified in subsection (g) of this section.

1	"(4) The Secretary may prescribe such rules and reg-
2	ulations as may be necessary to carry out this sub-
3	section.".
4	EXPANDED AUTHORITY FOR SHARING INFORMATION
5	PROVIDED BY RETAILERS
6	SEC. 110. (a) Section 205(c)(2)(C)(iii) of the Social
7	Security Act (42 U.S.C. 405(c)(2)(C)(iii)) (as amended by
8	section 316(a) of the Social Security Administrative Re-
9	form Act of 1994 (Public Law 103-296; 108 Stat. 1464)
10	is amended by—
11	(1) inserting in the first sentence of subclause
12	(II) immediately after "instrumentality of the
13	United States" the following: ", or State government
14	officers and employees with law enforcement or in-
15	vestigative responsibilities, or State agencies that
16	have the responsibility for administering the Special
17	Supplemental Nutrition Program for Women, In-
18	fants and Children (WIC)";
19	(2) inserting in the last sentence of subclause
20	(II) immediately after "other Federal" the words
21	"or State"; and
22	(3) inserting "or a State" in subclause (III) im-
23	mediately after "United States".
24	(b) Section 6109(f)(2) of the Internal Revenue Code
25	of 1986 (26 U.S.C. 6109(f)(2)) (as added by section
26	316(b) of the Social Security Administrative Reform Act

of 1994 (Public Law 103-296; 108 Stat. 1464) is amended by— 2 (1) inserting in subparagraph (A) immediately 3 4 after "instrumentality of the United States" the following: ", or State government officers and employ-5 6 ees with law enforcement or investigative responsibil-7 ities, or State agencies that have the responsibility for administering the Special Supplemental Nutri-8 9 tion Program for Women, Infants and Children 10 (WIC)"; 11 (2) inserting in the last sentence of subparagraph (A) immediately following "other Federal" the 12 13 words "or State"; and 14 (3) inserting "or a State" in subparagraph (B) immediately after "United States". 15 EXPANDED DEFINITION OF "COUPON" 16 17 SEC. 111. Section 3(d) of the Food Stamp Act of 1977 (7 U.S.C. 2012(d)) is amended by striking "or type 18 19 of certificate" and inserting in lieu thereof "type of certificate, authorization cards, cash or checks issued in lieu of 21 coupons or access devices, including, but not limited to, electronic benefit transfer cards and personal identification numbers". 23

1	TITLE II—RECIPIENT INTEGRITY
2	DOUBLED PENALTIES FOR VIOLATING FOOD STAMP
3	PROGRAM REQUIREMENTS
4	SEC. 201. Section 6(b)(1) of the Food Stamp Act of
5	1977 (7 U.S.C. 2015(b)(1)) is amended by—
6	(1) striking in clause (i) "six months" and in-
7	serting in lieu thereof "1 year"; and
8	(2) striking in clause (ii) "1 year" and inserting
9	in lieu thereof "2 years".
10	MANDATORY CLAIMS COLLECTION METHODS
11	SEC. 202. (a) Section 11(e)(8) of the Food Stamp
12	Act of 1977 (7 U.S.C. 2020(e)(8)) is amended by insert-
13	ing before the semi-colon at the end thereof the following:
14	"or refunds of Federal taxes as authorized pursuant to
15	31 U.S.C. 3720A".
16	(b) Section 13(d) of the Food Stamp Act of 1977
17	(7 U.S.C. 2022(d)) is amended by—
18	(1) striking "may" and inserting in lieu thereof
19	"shall"; and
20	(2) inserting before the period at the end there-
21	of the following: "or refunds of Federal taxes as au-
22	thorized pursuant to 31 U.S.C. 3720A''.
23	(c) Section 6103(1) of the Internal Revenue Code (26
24	U.S.C. 6103(1)) is amended by—

1	(1) striking "officers and employees" in para-
2	graph (10)(A) and inserting in lieu thereof "officers,
3	employees or agents, including State agencies"; and
4	(2) striking "officers and employees" in para-
5	graph (10)(B) and inserting in lieu thereof "officers,
6	employees or agents, including State agencies".
7	(d) The provisions of this section shall be effective
8	October 1, 1995.
9	TITLE III—IMPLEMENTATION AND EFFECTIVE
10	DATES
11	SEC. 301. Except as otherwise provided in this Act,
12	the provisions of this Act shall become effective and be
13	implemented on the date of enactment.

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